The phenomenal growth of China's manufacturing sector over the last decade has been fuelled in large part by a seemingly inexhaustible supply of cheap labour. The opening of the Chinese economy has enabled a country with one fifth of the world's population to make more use of that resource. Labour shortages in urban areas are supported by mass migration from the countryside.

But even in China, the supply of workers is not infinite and economic growth is leading to wage growth. With rapidly increasing wage rates and an ageing population (due in large part to the one-child policy instituted in 1978), Chinese manufacturing is set to change.

Can China's manufacturing sector continue to grow even with rapidly rising bills? And what about the other Asian giant: can Indian manufacturing start to catch up with China by raising its annual growth rate to the 10%-plus levels that China has enjoyed?

One key factor is the quality of management in these countries. If management practices are poor in comparison with those in Europe, Japan and the United States, Chinese and Indian firms will be less able to compete as their costs increase. But if Chinese and Indian firms are able to adopt world-class management practices, then the phenomenal growth rates of these industries may continue for many years.

CEP's research programme with McKinsey & Company and Stanford University makes it possible to compare management quality in China and India (Bloom, Dorgan et al, 2007). During the summer of 2006, our team contacted over 4,000 medium-sized manufacturing firms across Europe, India, Japan and the United States, and spoke directly with plant managers about their firms' management practices. In the summer of 2007, we extended this survey to China.

Measuring management in a systematic way requires codifying the concept of good and bad management into a measure applicable to different firms. We used an interview-based management practice evaluation tool that defines and scores from 1 (worst practice) to 5 (best practice) across 18 of the key management practices that appear to matter to industrial firms, based on McKinsey's expertise in working with thousands of companies across several decades. For full details of the survey methodology, including all the questions, see Bloom and Van Reenen (2007).

The 18 practices fall into four broad areas:

- **Shopfloor operations**: have companies adopted both the letter and the spirit of lean manufacturing?
- **Performance monitoring**: how well do companies track what goes on inside their firms?
- **Target setting**: do companies set the right targets, track the right outcomes and take appropriate action if the two don't tally?
- **Incentive setting**: are companies hiring, developing and keeping the right people and providing them with incentives to succeed?
The average Chinese and Indian firm is poorly managed. The research finds that comparing across all the countries in the sample, the average management scores for Chinese and Indian firms are the lowest (see Figure 1). Despite recent media attention for the impact of principles of lean manufacturing in China and India, both countries still lag behind in terms of modern manufacturing techniques and practices. Their firms also underperform in terms of incentive structures and people management.

By comparison, firms from more developed countries – Germany, Japan, Sweden and the United States – are well managed. France, Italy, Poland and the UK are all solidly mid-table, while worryingly for Portugal and Greece, their management practices appear to be only slightly better than those in China and India. This suggests that the OECD countries’ advantages in management should not be overstated and that China and India may be catching up.

What’s more, although the average Chinese and Indian firm performs badly, this disguises tremendous variation in management practices within each country. The best Chinese and Indian firms are as well managed as those in the UK and the United States (see Figure 2).

For each company in the study, researchers interviewed one or two senior plant-level managers, who knew only that they were taking part in a ‘research’ project. These managers were selected because they were senior enough to have a reasonable perspective on what happens in a company but not so senior that they might be out of touch with the shopfloor. The interviews relied on open questions and the interviewers were trained to probe for details of practices on the ground.

The interviews were run by an international team of 47 postgraduate students (mainly MBAs), who worked from CEP in a specially created survey centre during the summer of 2006. This was a 24-hour operation since the Chinese day starts at midnight in London, just before managers on the West Coast of the United States pack up to go home.
Figure 2: Chinese and Indian firms are better managed than about 25% of UK firms and 15% of US firms

The charts show the distribution of firms across management scores (1=worst practice, 5=best practice) within each country.

Government firms and firms owned and run by families are very poorly managed
badly run in both countries (and indeed across all the countries in the sample), with particularly weak management of workers and a lack of modern manufacturing techniques.

In recent years, there has been a strong push in former Chinese state-owned firms towards dispersing ownership among their workers. With reforms to India’s legal system, government and family-run firms may diminish in importance there as well. This may pave the way to a brighter future for the two countries’ manufacturing sectors if firms can adapt their practices to match those of their competitors.

Managerial over-optimism is not equated with strong management practices
Since good management is strongly linked with good performance, why is it that not all firms make a priority of improving their practices? To examine the possible causes of this disconnect, we asked managers as a final question in the interview to assess the overall management performance of their firm. To avoid false modesty, they were asked to exclude their personal performance from the calculation.

The answers indicate that Chinese and Indian managers are particularly over-optimistic about their management practices. The average Chinese and Indian firm’s self-assessment is that its management is better than the average French, Italian, Japanese, Polish, Swedish, UK and US firm.

This is particularly striking given how poorly managed the average Chinese and Indian firms are in comparison with their European, Japanese and US counterparts. In fact, the only country with distinctly more optimistic managers is Greece, which has the third-worst managed firms in the sample.

Chinese and Indian firms tend to be highly centralised
More than management practices, the degree of management autonomy within a firm can affect its productivity, especially in terms of its ability to implement processes and make timely decisions. We find huge variations in the extent to which power is centralised within firms’ corporate headquarters rather than delegated to individual plant managers.

The corporate headquarters of some firms
firms treat their production plants almost as independent entities, letting plant managers make decisions on hiring, investment, sales and product development. But others directly control almost every aspect of their plants’ activities, leaving little decision-making power to plant managers.

To investigate this variation in decentralisation, we asked plant managers about the degree of autonomy they had in four activities: hiring new full-time workers; making capital investments; controlling their sales and marketing; and introducing new products. We combined these four indicators into one overall measure of plant managers’ autonomy, where high values indicate that decisions are decentralised to plant managers and low values indicate that they are taken at corporate headquarters.

Figure 5 plots this measure of autonomy across countries. The substantial variation is evident as firms in Northern Europe and the United States are typically decentralised compared with the very hierarchical ones in Asia and Southern Europe.

In related work (Bloom, Sadun and Van Reenen, 2007), we find that this degree of decentralisation is positively related to the productivity of information technology (IT). Firms in which managers and workers are more autonomous appear to make much better use of IT, presumably because their greater operating freedom enables them to experiment and adapt the IT to their local environment.

This highlights a potential future problem for Chinese and Indian firms. Their highly centralised management structures are likely to be less effective as production technologies become increasingly computer-intensive.

The future of Chinese and Indian manufacturing

While the results of our survey highlight the fact that Chinese and India firms have below average management practices, this is mainly due to a long tail of poorly run government and traditional family firms. As the two countries develop, both in terms of local markets and ownership structures, the proportion of these firms should continue to shrink rapidly.

The newly organised and changing firms that adopt competitive best practices should push average standards of management practices towards those in Europe and United States. Thus, even as Chinese and Indian wage rates and raw materials costs start to rise, the negative effects could be offset by an improvement in management practices.

But a possible cloud on the horizon for these countries is the hierarchical organisation of their firms, which, as our research shows, impedes the effective adoption of IT. Whether Chinese and Indian firms can also modernise the organisation of their firms alongside their management practices is a key question, and one that CEP researchers will continue to investigate.

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Further reading


Figure 5:
Asian firms are much more centralised (hierarchical) than Northern European and US firms

![Graph showing variation in decentralisation across countries](http://www.stanford.edu/~nbloom/fig5.jpg)